Poverty data and impact

Old stories and new challenges

Professor Donald Hirsch Loughborough University

Where I came in (1980s): " A rising tide lifts all ships?" No!



Source: Hills Enquiry, 1995



Median income and relative poverty rates since 1979

SOURCE: https://ifs.org.uk/sites/default/fil es/2024-03/Incomes-povertyand-inequality-2022-23_1.xlsx

Changes in poverty indicators, 2017/18 to 2022/23



• Median growth in household incomes



SOURCE: https://ifs.org.uk/sites/default/fil es/2024-03/Incomes-povertyand-inequality-2022-23_1.xlsx

• Material deprivation taking more clear-cut forms

Poverty and Social Exclusion Survey: % of adults saying unable to afford two meals a day

1983	1990	1999	2012
4%	1%	(1%)	3%

Source: poverty.ac.uk

Family Resources Survey: % of working age adults facing food insecurity

2019/20	2020/21	2021/22	2022/23
8%	7%	7%	11%

Source: HBAI

Discontinuities:

- Pandemic
- Sudden burst of inflation

• Growing data resources, especially longitudinal...

Eg Understanding Society (UKHLS)

Wealth and Assets survey (good for savings and debt)

English Longitudinal Survey on Ageing (underused?)

• Growing data resources, especially longitudinal and administrative

Eg Children in low income families:

- Administrative data linked to survey definitions of child poverty
- Influence of administrative data in understanding poverty and place
- Practical tools for local bodies including councils.
- Interaction between use of data and improvements in its quality: started with very flawed local child poverty data; now uses tax and social security admin data.

- But also growing data challenges?
 - Maintaining response rates
 - Maintaining data quality with less face-to-face
 - Identifying limitations and using multiple sources

• New indicators

Minimum Income Standard for the first time allows income to be monitored against benchmark of NEED

- **Destitution** surveys greatly improve data on people on lowest income, including nonhouseholds

Below Average Resources measure looks at more data on net resources:
Weekly income after housing costs
Plus liquid assets divided over a year

Minus spending on childcare, cost of disability (benefits),

Ideally, minus debt (pending), other "inescapable costs (home energy, travel to work)

New indicators: The growing significance of deep poverty



SOURCE: https://ifs.org.uk/sites/default/files/2024 -03/Incomes-poverty-and-inequality-2022-23_1.xlsx

New indicators: The growing significance of deep poverty



https://ifs.org.uk/sites/default/fil es/2024-03/Incomes-povertyand-inequality-2022-23_1.xlsx

1. How was Covid affecting low income households?

- Pooled knowledge and combined methods (quali, quant and voice of those affected)
- Adapted to restrictions on some forms of research (eg launched online surveys)

- Timely findings

- Made a difference: understanding of how tough for people on low incomes. Added to debate about UC uplift

https://covidrealities.org/

2. How high was inflation for low income households?

Burst of inflation now subsided.

Basic benefits 21% higher than in 2021. Very similar to rise in CPI.

BUT food 30% and home energy 75% higher

"Real" inflation rates very complex

ONS expenditure analysis – but doesn't measure needs

abrdn/Loughborough "decent living index": tracks price changes in essential items. (Stone et al. 2023, <u>https://www.financialfairness.org.uk/en/our-work/publications/decent-living-index</u>)

Shows substantially higher inflation rates than CPI, varying by household types.

3. How is debt affecting ability to afford necessities?

Cost of living crisis data suggests running down of assets/accumulation of debt

Income becomes less deterministic if affordability interacts with assets and debt.

Loughborough study for Christians Against Poverty: debt profoundly affecting ability to reach an acceptable minimum

(Stone et al., 2024, https://capuk.org/about-us/policy-and-research/pushed-under-pushed-out)

4. How important is informal/family support to the experience of poverty?

Income alone doesn't account for informal resources/social capital

Informal support increasingly important in unstable world; can't rely on state.

UK qualitative longitudinal study shows huge influence of informal support in being able to maintain acceptable living standards with unstable household incomes

(Hill et al., 2020 https://doi.org/10.1017/S1474746420000184)

US systematic review shows uneven social capital among lone parents creates big vulnerabilities (Radey, 2018, <u>https://doi.org/10.1007/s10826-018-1223-0</u>)

Conclusions

Research on poverty needs to –

- Be versatile: responding to changing agendas
- Draw from multiple sources, corroborating findings, from qualitative and quantitative sources
- Avoid focusing on one line. Spectrum, from decent living standard to destitution
- Play for high stakes in terms of impact